

# Minnesota FAIR Plan

## Statutory Financial Statements Together with Independent Auditors' Report

December 31, 2018

# MINNESOTA FAIR PLAN

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## INDEPENDENT AUDITORS' REPORT

Governing Board of Directors  
Minnesota FAIR Plan  
Minneapolis, Minnesota

### Report on the Financial Statements

We have audited the accompanying statutory financial statements of the Minnesota FAIR Plan (a nonprofit organization), which comprise the statutory statements of admitted assets, liabilities and members' equity as of December 31, 2018 and 2017, and the related statutory statements of operations, changes in members' equity and cash flows for the years then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions prescribed or permitted by the Department of Commerce of the State of Minnesota. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As described in Note 2, the financial statements were prepared by the Minnesota FAIR Plan on the basis of the financial reporting provisions prescribed or permitted by the Department of Commerce of the State of Minnesota, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to comply with the requirements of the Department of Commerce of the State of Minnesota. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### **Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statements referred to in the first paragraph do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Minnesota FAIR Plan as of December 31, 2018 and 2017, or the results of its operations or its cash flows for the years then ended.

### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the admitted assets, liabilities, and members' equity of Minnesota FAIR Plan as of December 31, 2018 and 2017, and the results of its operations and its cash flows for the years then ended, in accordance with financial reporting provisions prescribed or permitted by the Department of Commerce of the State of Minnesota as described in Note 2.

### **Other Matters**

As described in Note 7 to the financial statements, the beginning members' equity was restated as of December 31, 2017. Our opinion is not modified with respect to that matter.

Roseville, Minnesota  
November 6, 2019

*Olsen Thielens & Co., Ltd.*

# MINNESOTA FAIR PLAN

## STATUTORY STATEMENTS OF ADMITTED ASSETS, LIABILITIES AND MEMBERS' EQUITY DECEMBER 31, 2018 AND 2017

ADMITTED ASSETS		
	<u>2018</u>	<u>2017</u> <u>As Restated</u>
Cash and Cash Equivalents	\$ 3,676,199	\$ 4,395,522
Computer Equipment, at Cost, Net of Accumulated Depreciation of \$0 and \$643,162	<u>—</u>	<u>—</u>
<b>TOTAL ADMITTED ASSETS</b>	<b><u>\$ 3,676,199</u></b>	<b><u>\$ 4,395,522</u></b>
LIABILITIES AND MEMBERS' EQUITY		
LIABILITIES:		
Unpaid Losses and Loss Adjustment Expenses	\$ 507,500	\$ 409,904
Unearned Premiums	1,447,042	1,559,050
Accounts Payable and Accrued Expenses	<u>161,461</u>	<u>161,026</u>
Total Liabilities	<u>2,116,003</u>	<u>2,129,980</u>
<b>MEMBERS' EQUITY</b>	<b><u>1,560,196</u></b>	<b><u>2,265,542</u></b>
<b>TOTAL LIABILITIES AND MEMBERS' EQUITY</b>	<b><u>\$ 3,676,199</u></b>	<b><u>\$ 4,395,522</u></b>

*The accompanying notes are an integral part of the statutory financial statements.*

# MINNESOTA FAIR PLAN

## STATUTORY STATEMENTS OF OPERATIONS YEARS ENDED DECEMBER 31, 2018 AND 2017

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	<u>2018</u>	<u>2017</u> <u>As Restated</u>
UNDERWRITING INCOME:		
Premiums Earned	<u>\$ 3,738,678</u>	<u>\$ 4,080,492</u>
UNDERWRITING LOSSES AND EXPENSES:		
Losses and Loss Adjustment Expenses	<u>1,293,528</u>	1,101,566
Commissions	<u>208,477</u>	230,904
Other Underwriting Expenses	<u>2,884,011</u>	<u>2,451,455</u>
Total Underwriting Losses and Expenses	<u>4,386,016</u>	<u>3,783,925</u>
UNDERWRITING INCOME (LOSS)	<u>(647,338)</u>	296,567
INVESTMENT INCOME	<u>25,579</u>	<u>7,953</u>
NET INCOME (LOSS)	<u>\$ (621,759)</u>	<u>\$ 304,520</u>

*The accompanying notes are an integral part of the statutory financial statements.*

## MINNESOTA FAIR PLAN

### STATUTORY STATEMENTS OF CHANGES IN MEMBERS' EQUITY YEARS ENDED DECEMBER 31, 2018 AND 2017

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	<u>2018</u>	<u>2017</u> <u>As Restated</u>
BALANCE at Beginning of Year	\$ 2,265,542	\$ 2,155,995
Net Income (Loss)	(621,759)	304,520
Change in Non-Admitted Assets	<u>(83,587)</u>	<u>(194,973)</u>
BALANCE at End of Year	<u>\$ 1,560,196</u>	<u>\$ 2,265,542</u>

*The accompanying notes are an integral part of the statutory financial statements.*

# MINNESOTA FAIR PLAN

## STATUTORY STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2018 AND 2017

	<b>2018</b>	2017 <u>As Restated</u>
CASH FLOWS FROM OPERATING ACTIVITIES:		
Insurance Premiums Collected	\$ 3,626,670	\$ 3,967,899
Interest Received	25,579	7,953
Insurance Claims Paid, Net of Recoveries of \$899 and \$12,758	(1,086,538)	(1,627,479)
Loss Adjustment Expenses Paid	(109,394)	(154,298)
Commissions Paid to Agents and Brokers	(205,224)	(232,712)
Cash Paid to Suppliers and Employees	(2,886,829)	(2,496,435)
Net Cash Flows From Operating Activities	<u>(635,736)</u>	<u>(535,072)</u>
CASH FLOWS FROM INVESTING ACTIVITIES:		
Change in Non-Admitted Assets	(83,587)	(194,973)
Net Cash Flows From Investing Activities	<u>(83,587)</u>	<u>(194,973)</u>
NET CHANGE IN CASH AND CASH EQUIVALENTS	(719,323)	(730,045)
CASH AND CASH EQUIVALENTS at Beginning of Year	<u>4,395,522</u>	<u>5,125,567</u>
CASH AND CASH EQUIVALENTS at End of Year	<u>\$ 3,676,199</u>	<u>\$ 4,395,522</u>
CASH FLOWS FROM OPERATING ACTIVITIES:		
Net Income (Loss)	\$ (621,759)	\$ 304,520
Adjustments to Reconcile Net Income (Loss) to Net Cash		
Flows From Operating Activities:		
Change in:		
Unpaid Losses and Loss Adjustment Expenses	97,596	(680,211)
Unearned Premiums	(112,008)	(112,593)
Accounts Payable and Accrued Expenses	435	(46,788)
Net Cash Flows From Operating Activities	<u>\$ (635,736)</u>	<u>\$ (535,072)</u>

*The accompanying notes are an integral part of the statutory financial statements.*



# **MINNESOTA FAIR PLAN**

## **NOTES TO STATUTORY FINANCIAL STATEMENTS**

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### **NOTE 1 - NATURE OF OPERATIONS**

The Minnesota FAIR Plan (the Plan) was established by the legislature of the State of Minnesota in accordance with the provisions of the Minnesota FAIR Plan Act of 1969. The purpose of the Plan is to provide limited property insurance coverage for eligible property owners when insurance is not available through voluntary markets. The membership of the Plan includes every property insurer authorized to write property insurance in the State of Minnesota. The Plan's Governing Board of Directors has the authority to assess all property insurance companies (hereinafter referred to as Members) that are licensed and write premiums in the State of Minnesota.

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Basis of Presentation**

The Plan prepares its financial statements in accordance with accounting practices prescribed or permitted by the Department of Commerce of the State of Minnesota. Prescribed statutory accounting practices include a variety of publications of the National Association of Insurance Commissioners, as well as state laws, regulations and general administrative rules. Permitted statutory accounting practices encompass all accounting practices not so prescribed. Statutory practices vary in certain respects from accounting principles generally accepted in the United States of America. The effects of such variances on the accompanying financial statements have not been determined. However, these differences are presumed to be material. The most significant variances are the charging of acquisition costs (principally commissions and premium taxes) to operations as incurred rather than ratably as the related premiums are earned, and the designation of certain assets as non-admitted for financial statement purposes.

#### **Accounting Estimates**

The preparation of the financial statements in conformity with statutory practices requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates. The most significant area which requires the use of management's estimates is unpaid losses and loss adjustment expenses.

#### **Subsequent Events**

In preparing these financial statements, the Plan has evaluated for recognition or disclosure the events or transactions that occurred through November 6, 2019, the date the financial statements were available to be issued.

#### **Cash and Cash Equivalents**

All highly liquid debt instruments purchased with original maturities of three months or less are considered cash equivalents. The Plan's cash and cash equivalents are concentrated primarily within one financial institution.

## MINNESOTA FAIR PLAN

### NOTES TO STATUTORY FINANCIAL STATEMENTS

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#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

##### **Computer Equipment**

Computer equipment was stated at the lower of cost less accumulated depreciation, or the amount allowable as admitted assets. Depreciation was computed using the straight-line method over the estimated useful lives of three to five years.

##### **Unpaid Losses and Loss Adjustment Expenses**

Insurance losses and related adjustment expenses are charged to operations as incurred. The liability for unpaid losses and loss adjustment expenses includes an amount determined from loss reports and individual cases and an amount, based on past experience, for losses incurred but not reported. These liabilities are necessarily based on estimates and, while management believes that the amounts are adequate, the ultimate liabilities may exceed or be less than the amounts provided. The methods for making the estimates and for establishing the resulting liabilities are continually reviewed, and any adjustments are reflected in current operations.

##### **Taxes**

The Plan pays, on behalf of its Members, premium taxes to the state of Minnesota. The Plan is a nonprofit organization exempt from federal income taxes under Section 501(c)(6) of the Internal Revenue Code, and from state income taxes under Section 290.05 of the Minnesota statutes.

##### **Non-Admitted Assets**

Certain assets, primarily furniture and equipment, purchased computer licenses, hardware and software (exceeding 3% of admitted assets), prepaid expenses and prepaid pension costs are designated as “non-admitted assets”. The net change in these assets is reflected directly in members’ equity. The aggregate net book value of these non-admitted assets was \$624,066 and \$540,479 as of December 31, 2018 and 2017, respectively.

##### **Assessments**

When made, member assessments are reflected in the accompanying statutory statements of changes in members’ equity and represent amounts approved by the Governing Board of Directors and billed to the Members during the year. As defined by state statute, assessments are allocated to the Members based upon each Member’s pro rata share of total premiums written in the state of Minnesota for selected lines of business two years prior to the year of assessment. Assessments, when necessary, are used to fund the ongoing operations of the Plan. There were no member assessments in either 2018 or 2017.

##### **Premiums**

Premiums are earned on a pro rata basis over the term of the policies. Premiums applicable to the unexpired terms of the policies in force are reported as “unearned premiums” at December 31, 2018 and 2017.

## MINNESOTA FAIR PLAN

### NOTES TO STATUTORY FINANCIAL STATEMENTS

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#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

##### Policy Acquisition Costs

Commissions and other acquisition costs related to premiums written are charged to operations when the premiums are paid by the policyholder.

##### Research and Development

Research and development costs are charged to operations as incurred. Research and development costs consist of software development were \$274,549 and \$210,366 in 2018 and 2017. Research and development costs are included in other underwriting expenses on the statutory statement of operations.

#### NOTE 3 - UNPAID LOSSES AND LOSS ADJUSTMENT EXPENSES

The changes in unpaid losses and loss adjustment expenses for the years ended December 31, 2018 and 2017 are as follows:

	<u>2018</u>	<u>2017</u>
Balance at Beginning of Year	<u>\$ 409,904</u>	<u>\$ 1,090,115</u>
Incurred During the Year:		
Losses	<u>1,177,152</u>	<u>965,599</u>
Loss Adjustment Expenses	<u>116,376</u>	<u>135,967</u>
Total Incurred	<u>1,293,528</u>	<u>1,101,566</u>
Paid During the Year:		
Losses	<u>1,086,538</u>	<u>1,627,479</u>
Loss Adjustment Expenses	<u>109,394</u>	<u>154,298</u>
Total Paid	<u>1,195,932</u>	<u>1,781,777</u>
Balance at End of Year	<u>\$ 507,500</u>	<u>\$ 409,904</u>

#### NOTE 4 - MEMBERS' EQUITY

The members' equity represents the accumulated results from operations and assessments and the effects of changes in non-admitted assets through December 31, 2018. No distributions have been made to the members since the inception of the Plan.

#### NOTE 5 - RETIREMENT PLANS

The Plan is a participating employer of the Pension Plan of Insurance Organizations (PPIO), a multi-employer defined benefit pension plan which covers all eligible employees.

# MINNESOTA FAIR PLAN

## NOTES TO STATUTORY FINANCIAL STATEMENTS

### NOTE 5 - RETIREMENT PLANS (Continued)

Information with respect to the Plan's participation in this plan for the years ended December 31, 2018 and 2017 is as follows:

#### Change in Plan Assets, Obligations and Funded Status

	<u>2018</u>	<u>2017</u>
Pension Benefits:		
Benefit Obligation at Beginning of Year	\$ 3,367,376	\$ 3,048,181
Service Cost	64,710	69,539
Interest Cost	125,665	120,210
Contributions by Plan Participants	—	—
Actuarial (Gain) Loss	(57,937)	181,788
Benefits Paid	(107,259)	(52,342)
Plan Amendments	—	—
Benefit Obligation at End of Year	<u>\$ 3,392,555</u>	<u>\$ 3,367,376</u>

	<u>2018</u>	<u>2017</u>
Change in Plan Assets:		
Fair Value of Plan Assets at Beginning of Year	\$ 3,273,150	\$ 2,739,146
Actual Return on Plan Assets	(199,958)	386,346
Employer Contributions	42,000	200,000
Contributions by Plan Participants	—	—
Benefits Paid	(107,259)	(52,342)
Fair Value of Plan Assets at End of Year	<u>\$ 3,007,933</u>	<u>\$ 3,273,150</u>

	<u>2018</u>	<u>2017</u>
Fund Status:		
Prepaid Benefit Costs	\$ 757,121	\$ 499,323
Overfunded Plan Assets	—	—
Liability for Pension Benefits	(384,622)	(94,226)
Total Assets (Nonadmitted)	<u>\$ (372,499)</u>	<u>\$ (405,097)</u>

	<u>2018</u>	<u>2017</u>
Net Period Benefit Cost:		
Service Cost	\$ 64,710	\$ 69,539
Interest Cost	125,665	120,210
Expected Return on Plan Assets	(179,286)	(151,839)
Gains and Losses	50,048	33,768
Prior Service Cost or Credit	13,461	13,461
Professional Fees	2,500	2,500
Benefit Cost Recognized for the Year in the Statements of Operations - Statutory Basis	<u>\$ 77,098</u>	<u>\$ 87,639</u>

# MINNESOTA FAIR PLAN

## NOTES TO STATUTORY FINANCIAL STATEMENTS

### NOTE 5 - RETIREMENT PLANS (Continued)

#### Effect on Members Equity

	<u>2018</u>	<u>2017</u>
Amounts in Members' Equity Recognized as Components of Net Periodic Benefit Cost:		
Items Not Yet Recognized as a Component of Net Periodic Cost - Prior Year	\$ 499,323	\$ 599,271
Net Prior Service Cost Arising During the Period	—	—
Net Prior Service Cost Recognized	(13,461)	(13,461)
Net Gain and Loss Arising During the Period	321,307	(52,719)
Net Gain and Loss Recognized	<u>(50,048)</u>	<u>(33,768)</u>
Items Not Yet Recognized as a Component of Net Periodic Cost - Current Year	<u>\$ 757,121</u>	<u>\$ 499,323</u>
Amounts in Members' Equity that Have Not Yet Been Recognized as Components of Net Periodic Benefit Cost:		
Net Prior Service Cost	\$ 42,028	\$ 55,489
Net Recognized Gains and Losses	<u>715,093</u>	<u>443,834</u>
	<u>\$ 757,121</u>	<u>\$ 499,323</u>

#### Assumptions

	<u>2018</u>	<u>2017</u>
Weighted-Average Assumptions Used to Determine Benefit Obligations at End of Year:		
Discount Rate	<u>4.25%</u>	<u>3.50%</u>
Rate of Compensation Increase	<u>3.00%</u>	<u>3.00%</u>
Weighted-Average Assumptions Used to Determine Net Periodic Benefit Costs at Beginning of Year:		
Discount Rate	<u>3.50%</u>	<u>4.00%</u>
Average Rate of Compensation Increase	<u>3.00%</u>	<u>3.00%</u>
Expected Return on Plan Assets	<u>5.50%</u>	<u>5.50%</u>

#### Plan Assets

The Plan assets by asset category at December 31 are as follow:

	<u>2018</u>	<u>2017</u>
Equity Securities	31.80%	37.30%
Debt Securities	61.20	57.00
Real Estate	5.10	4.90
Cash	<u>1.90</u>	<u>0.80</u>
	<u>100.00%</u>	<u>100.00%</u>

The target asset allocations are 60% for equity securities and 40% for debt securities.

# MINNESOTA FAIR PLAN

## NOTES TO STATUTORY FINANCIAL STATEMENTS

### NOTE 5 - RETIREMENT PLANS (Continued)

#### Cash Flows

Expected future benefit payments are as follows:

2019	\$ 118,995
2020	173,270
2021	199,632
2022	209,941
2023	223,223
2024 - 2028	<u>1,161,133</u>
	<u>\$ 2,086,194</u>

Employer contributions expected to be paid during year ended December 31, 2019 are \$154,454.

The Plan also participates in a multi-employer 401(k) savings plan which is available to all eligible employees. Employees may make before-tax and/or after-tax contributions of not less than 1% and not more than 75% of their annual compensation, as permitted by law. The Plan matches 100% of the first 1% of employees' contributions and 70% of the next 5% of employees' contributions. The Plan's contribution is made each pay period. The Plan recognized \$26,062 and \$31,211 in expense relating to this plan during the years ended December 31, 2018 and 2017, respectively.

### NOTE 6 - COMMITMENTS

The Plan has a lease for office space expiring August 2021. In addition to rent, the Plan pays maintenance and operating costs on the leased office space.

The Plan entered into an agreement with Innovative Computer Systems, Inc. as of October 30, 2017 with an effective date beginning August 1, 2018. Innovative will provide operations software license, maintenance and support, and implementation of Finys through October 2022.

Rent and software maintenance expense and payments due over the remaining terms are as follows:

	<u>Real Estate</u>	<u>Software</u>	<u>Total</u>
Expense:			
2018	\$ 98,269	\$ 60,000	\$ 158,269
2017	93,626	—	93,626
Commitments:			
2019	\$ 50,185	\$ 60,000	\$ 110,185
2020	52,166	60,000	112,166
2021	35,658	60,000	95,658
2022	—	60,000	60,000
Total	<u>\$ 138,009</u>	<u>\$ 240,000</u>	<u>\$ 378,009</u>

## MINNESOTA FAIR PLAN

### NOTES TO STATUTORY FINANCIAL STATEMENTS

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#### NOTE 7 - PRIOR PERIOD ADJUSTMENT

The Plan restated members' equity as of December 31, 2017 for computer licenses that had been expensed in the prior period.

	2017 Changes		
	As <u>Reported</u>	Effect of <u>Change</u>	As <u>Adjusted</u>
Computer License (Non-Admitted Asset)	–	100,000	100,000
Computer License Accumulated Depreciation	–	(3,333)	(3,333)
Change in Non-Admitted Assets	(98,306)	(96,667)	(194,973)
Members' Equity	2,265,542	–	2,265,542